

FRA Purpose Built Blocks

Responsible Person:	Islington Council
Auditor:	{REDACTED}
Location:	Lafitte House, 6 New Orleans Walk, London N19 3UE
Area Housing Office:	PURPOSE-BUILT BLOCKS - HOLLAND WALK
Date of Audit	04/03/2021
Suggested Review	



Overall Assessment of Fire Risk

Hazard from Fire:	Normal
Consequences Life:	Slight Harm
Overall Risk from Fire:	Tolerable

PRIVATE

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Introduction

This report has been completed in compliance with Article 9 of the Regulatory Reform (Fire Safety) Order 2005.

The purpose of this report is to provide an assessment of the risk to life from fire, and where appropriate, to make recommendations to ensure compliance with fire safety legislation.

The assessment was completed on the situation observed while at the premises and on information provided, either verbally or in writing.

The assessment does not involve destructive exposure, and it is not always possible to see in all rooms and areas, not inspect less readily accessible areas such as above ceilings. It is therefore necessary to rely on a degree of sampling and also reasonable assumptions and judgments.

The report represents only the best judgment of the auditor involved in the preparation and is based, in part, on information provided by others, such as other staff members or contractors.

Note that, although the purpose is to place the fire risk in context, the approach to fire safety risk assessment is subjective and for guidance only.

All hazards and deficiencies identified in this fire safety risk assessment should be addressed by implementing all the recommendations contained in the action summary.

General Building Information

Premises Description and/or Other Relevant Information:

Open balcony common approaches to flats some balconies continue on to Arkansas House. Escape routes exist to neighbouring blocks Shelbourne House & Packenham House. Staircases provided at each end of block; Lifts provided at junction with Arkansas House along with a shared dry riser installation.

Brief Details of the Block Construction:

Reinforced concrete frame and floors with brick/block walls.

Number of Floors:	7 incl ground	Total Number of Units:	37
Number of Emergency Exits:	2	Number of Employees Present:	0+
Approximate Number of Residents:	90	Maximum Number of members of the Public at any one time:	25
Disabled Occupants:	Not Known		

Fire Loss Experience (if known):

Not Known

Audit Details

Section	2. Identifying the Fire Hazards	
Sub-Section	2.1 Sources of Ignition	
Question	2.1.1 Naked flames	No
Question	2.1.2 Electrical sources	Low Risk
Question	2.1.3 Acts of nature eg lightning	Low Risk

Sub-Section	2.2 Sources of Fuel	
Question	2.2.1 Combustive materials	Low Risk

Sub-Section	2.3 Sources of Oxygen	
Question	2.3.1 Sources of oxygen other than naturally occurring?	None

Section	3. Identifying People at Risk	
Question	3.1 Are employees and/or visitors at risk from fire hazards?	Low Risk
Question	3.2 Are residents at risk from fire hazards?	Low Risk
Question	3.3 Are vulnerable persons at risk from the fire hazards?	Low Risk

Section	4. Evaluating the Fire Hazards	
Question	4.1 Do the premises have an effective smoking policy?	Low Risk
	"No Smoking "signage is displayed in the premises.	
Question	4.2 Does electrical equipment or wiring appear to be free from damage or misuse?	Low Risk

Electrical intake cupboards are routinely checked as part of the Estate Service Co-ordinators' inspection regime, which is documented. Estate/Caretaking Services will ensure doors remain adequately secured when not in use.

Question	4.3 Have satisfactory measures been taken to reduce the risk of arson?	Low Risk
	CCTV on estate.	
Question	4.4 Do the premises have any protection against acts such as lightning	Yes
Lightening protection evident on building.		
Question	4.5 Are the common and landlord areas of the premises free from an accumulation of combustible materials, storage and/or waste?	Medium Risk

Islington Council operates a risk based approach to managing communal areas dependent on the design layout. Where corridors are enclosed or substantially enclosed a zero tolerance approach will be adopted. Where blocks have an open corridor design a managed use policy will be in place, where items of limited combustibility such as door mats, plant pots etc. are generally permitted in line with the guidance note for fire prevention in communal areas. Regular inspections are carried out by Estate Service Co-ordinators or TMO staff to ensure this policy is being adhered to and that properties are kept free of an accumulation of combustible waste. A 'zero tolerance' policy will be introduced where residents are unable to adhere to a sensible managed use arrangement.

ACTION	Clear waste/storage/combustibles from common/Landlord areas and advise residents of the policy for waste disposal and take enforcement action where appropriate.	
Findings (ISSUE)	{REDACTED}	Action & Completion By 05/09/2021
Question	4.6 Are wall, ceiling or floor coverings of a fire-resistant nature?	Low Risk
Question	4.7 Are holes in fire resistant partitions (service ducts, fire compartments or flues) within the premises adequately fire stopped?	Low Risk
ACTION	Inspect fire stopping within secured service risers and take remedial action as appropriate to ensure adequate fire separation is maintained.	
Findings (ISSUE)	Inadequate fire stopping in riser adjacent to lifts.	Action & Completion By 05/03/2028
Question	4.8 Is fire separation on the means of escape routes adequately maintained?	Low Risk

See 5.7.		
Question	4.9 Are there arrangements to ensure the safe evacuation of the premises where it is used for sleeping?	Low Risk

Security gates fitted within block to individual dwellings.

Islington Council recognises the balance between safety and security, adopting an advisory approach to security gates/grills and warning residents of the dangers/potential delays to the fire and rescue authority. Where gates/grills hinder access/egress to more than one property they will be disabled and/or removed immediately. The Construction and Fire Safety Team (CFST) will write to residents with gates installed periodically to refresh this information. This will also be repeated through resident newsletters and web articles etc. periodically.

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Question	4.10 Are evacuation arrangements for vulnerable people suitable/sufficient?	Low Risk	
	No vulnerable people formerly identified but there may be occupants with varying degrees of physical/mental disability, in line with the general population.		
Question	4.11 Are the escape routes identified with effective signage to allow for all people to safely evacuate the premises in the event of an emergency?	Low Risk	
Simple exit routes.			

Section	5. Means of Escape	
Question	5.1 Are the available escape routes and exit widths suitable and sufficient for the number of people within the premises?	Yes
Question	5.2 Are the available escape routes and widths suitable and sufficient for the physical layout of the premises?	Yes
Question	5.3 Are all pathways corridors and escape routes (internal and external) free from obstruction or other fire risks?	Low Risk
Question	5.4 Are escape routes likely to be compromised in early stages of fire? i.e unprotected staircase or inadequate ventilation	Low Risk

	Open balcony approach and semi-open stairway.	
Question	5.5 Is the lighting adequate?	Low Risk

No emergency lighting on means of escape.

Islington Council will install emergency lighting in purpose built blocks of flats (2 storey+) in line with its planned upgrade and renewal/cyclical improvement programme/CIP. High rise blocks (10 storey+) and those with complex layouts will be completed as a priority, with each block being assessed during the planning stages of CIP works. Properties with a simultaneous evacuation strategy will also be considered a priority.

Question	5.6 Do all exits within the premises lead to a place of reasonable or total safety?	Yes
Question	5.7 Are dwelling front entrance doors (from random sample) of a suitably fire resisting construction for the type of property and the location?	No

Most dwelling entrance doors on top access floor do not appear to have fire resisting glazing within or above the door.

Islington Council has established a dedicated fire safety project team to survey all flat front entrance doors (and alternative means of escape doors where applicable) and carry out upgrade or replacement works where required, in line with recommendations made in the LGG's Fire Safety in Purpose Built Blocks of Flats guidance document. For tenanted properties, as a minimum upgrade works will include the installation of a self-closing device. Surveys of leasehold properties will also be carried out, with leaseholders able to opt-in to the upgrade programme. The survey/works programme will also include communal doors where applicable, to ensure means of escape routes are suitably protected.

Question	5.8 Are the dwelling front entrance doors (from random sample) fitted with fully functional self-closing devices?	No
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Question	5.9 Are the fire doors within the common and landlord areas suitable and sufficient, and fitted where necessary, with intumescent strips and smoke seals?	Low Risk
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Question	5.10 Are self-closing devices provided appropriately on fire doors within the common and landlord areas? If so, are they in working order?	N/A
Question	5.11 Are the internal fire doors indicated with the appropriate signage	Low Risk
Question	5.12 Do the doors used for means of escape from the premises open in direction of travel where necessary?	N/A
Question	5.13 Are doors used for means of escape from the premises provided with suitable fastenings that can be easily and immediately opened without the use of a key?	N/A
Question	5.14 Are the floor surfaces on the escape route (internal and external) free from trip/slip hazards?	Low Risk
Question	5.15 Are Fire Service facilities and access to the premises suitable and sufficient?	Low Risk
ACTION	Prominently display at/within main entrance area a premises information box (PIB) containing layout drawings with details of high risk areas; location of emergency cut off valves/switches and room usage for fire brigade use in an emergency. Including location details of known vulnerable residents (EAR List).	
Findings (ISSUE)	Premises information box should be provided in accordance with information supplied in the London Fire Brigade's fire safety guidance note GN70.	Action & Completion By 05/03/2022
Question	5.16 Are floor level indicators present and legible?	Low Risk
ACTION	Add floor level signage within lift lobby at all floor levels.	
Findings (ISSUE)	The current signage is misleading, confusing and occasionally missing. Level indicators should be on all floors within the stairway, including floors which do not provide access into the building. Both stairways should indicate the same floor number for a given level, even when the slope of the ground means the stairways start at different levels. The stairway where the lifts are situated is also shared with Arkansas House,	Action & Completion By 05/03/2022

	so when marking levels this will also need to be taken into consideration. At the moment the same floor is indicated differently at either end of the block.	
Question	5.17 Do Fire Services facilities such as dry/wet risers, door entry/lift overrides appear to be free from damage and vandalism?	Yes
Question	5.18 Are Fire Service facilities and controls for the premises subjected to a suitable system of maintenance and/or repair?	Yes

DRM and WRM are inspected, maintained and tested in accordance with relevant British Standard by contractors working on behalf of Islington Council. Inspection/testing records are maintained by the Cyclical Testing Team.

Section	6. Detection and Warning	
Question	6.1 Do the dwellings (from random sample) appear to have suitable hard wired smoke/heat detection installed?	Previous Action O/S
1 Action(s) Still Outstanding		
Action Ref: 0035453		
Action Details:		
Determine if the existing provision of detection installed is suitable for the current layout and upgrade if required.		
Question	6.2 Are methods of detection and warning within the	Yes

Section	7. Emergency Plans	
Question	7.1 Based upon the overall risk of fire, evaluation of fire hazards and means of escape, is the policy of "Stay put, unless affected by smoke or fire" considered adequate for the dwellings within these premises?	Yes
Question	7.2 Based upon the overall risk of fire, evaluation of fire hazards and means of escape, is the policy of "Full	N/A

premises considered suitable and sufficient?

	Evacuation" considered adequate for the dwellings within these premises?	
Question	7.3 Have emergency plans been communicated to residents and other relevant people	Yes

Fire action notice displayed in entrance lobby to block.

The majority of purpose built blocks of flats operate on the principle that residents should 'stay put, unless directly affected by smoke, heat or fire'. This is communicated to residents through the tenant sign-up pack, regular newsletter articles and the Islington Council website, which also links to the LFB's 'know the plan' website. Caretakers are informed through periodic training.

Section	8. Further Surveys and Investigation	
Question	8.1 Are there any serious or suspected structural deficiencies which could lead to spread of fire beyond the dwelling of origin, warranting further investigation such as a Type 2, 3 or 4 survey?	No
Question	8.2 Are there any un-accessed areas or known voids that warrant further investigation to confirm adequate fire safety measures are in place?	No
Question	8.3 Are the external escape staircases and gangways for the premises subjected to a suitable system of periodic inspection, maintenance and repair?	Low Risk

Estate Service Co-ordinators' inspections include all external staircases, gangways and other such areas associated with a particular block. Defects are raised via Estate Maintenance Team/Housing Repairs Service and monitored to completion through the inspection process.

Question	8.4 Are there other types of occupancy forming part of/or within the block (shops, offices, nurseries etc)?	No
Question	8.5 Are there any other issues which may have an impact on the fire safety of the premises?	No
Question	8.6 Are the external surfaces of the building likely to promote fire spread?	Previous Action O/S

1 Action(s) Still Outstanding

Action Ref: 0035459

Action Details:

Inspect building exterior to determine combustibility of materials used.

Section	9. Overall Assessment of Fire Risk		
Question	9.1 Evaluation of overall fire hazard	Normal	
Question	9.2 Evaluation of overall consequences for life safety	Slight Harm	
Question	9.3 Overall evaluation of fire risk	Tolerable	
Question	9.4 The most appropriate fire strategy for this building is	Stay-put	
Stay put unless directly affected by fire, heat, smoke or asked to leave by the Fire Service.			
Question	9.5 Height of Building	Medium Rise (6-9 Storey)	
Question	9.6 Next FRA Due	N/A	

Audit Details

Section	4. Evaluating the Fire Hazards	
Action Ref	0038337	
Question	4.5 Are the common and landlord areas of the premises free from an accumulation of combustible materials, storage and/or waste?	
Action Required	Clear waste/storage/combustibles from common/Landlord areas and advise residents of the policy for waste disposal and take enforcement action where appropriate.	
Action Notes	{REDACTED}	
Due Date	05/09/2021	
Responsible	Area Housing Office - Tenancy Management	
Status	COMPLETE	
Action Ref	0038338	
Question	4.7 Are holes in fire resistant partitions (service ducts, fire compartments or flues) within the premises adequately fire stopped?	
Action Required	Inspect fire stopping within secured service risers and take remedial action as appropriate to ensure adequate fire separation is maintained.	
Action Notes	Inadequate fire stopping in riser adjacent to lifts.	
Due Date	05/03/2028	
Responsible	Cyclical Improvement Programme (CIP)	
Status	OPEN	
Section	5. Means of Escape	
Action Ref	0038336	
Question	5.15 Are Fire Service facilities and access to the premises suitable and sufficient?	
Action Required	Prominently display at/within main entrance area a premises information	

	box (PIB) containing layout drawings with details of high risk areas; location of emergency cut off valves/switches and room usage for fire brigade use in an emergency. Including location details of known vulnerable residents (EAR List).	
Action Notes	Premises information box should be provided in accordance with information supplied in the London Fire Brigade's fire safety guidance note GN70.	
Due Date	05/03/2022	
Responsible	Estate Maintenance Team	
Status	OPEN	
Action Ref	0038339	
Question	5.16 Are floor level indicators present and legible?	
Action Required	Add floor level signage within lift lobby at all floor levels.	
Action Notes	The current signage is misleading, confusing and occasionally missing. Level indicators should be on all floors within the stairway, including floors which do not provide access into the building. Both stairways should indicate the same floor number for a given level, even when the slope of the ground means the stairways start at different levels. The stairway where the lifts are situated is also shared with Arkansas House, so when marking levels this will also need to be taken into consideration. At the moment the same floor is indicated differently at either end of the block.	
Due Date	05/03/2022	
Responsible	Area Housing Office - Estate Services	
Status	OPEN	

Previous O/S Actions (as of report generation date)

Action Ref: 0035453 - Determine if the existing provision of detection installed is suitable for the current layout and upgrade if required.

Action Ref: 0035459 - Inspect building exterior to determine combustibility of materials used.