

FRA Purpose Built Blocks

Responsible Person:	Islington Council
Auditor:	{REDACTED}
Location:	1-45 Carnoustie Drive, Bemerton Estate, London N1 0DS
Area Housing Office:	PURPOSE-BUILT BLOCKS - UPPER STREET WEST
Date of Audit	21/04/2021
Suggested Review	21/04/2022



Overall Assessment of Fire Risk

Hazard from Fire:	Normal
Consequences Life:	Slight Harm
Overall Risk from Fire:	Tolerable

PRIVATE

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Introduction

This report has been completed in compliance with Article 9 of the Regulatory Reform (Fire Safety) Order 2005.

The purpose of this report is to provide an assessment of the risk to life from fire, and where appropriate, to make recommendations to ensure compliance with fire safety legislation.

The assessment was completed on the situation observed while at the premises and on information provided, either verbally or in writing.

The assessment does not involve destructive exposure, and it is not always possible to see in all rooms and areas, not inspect less readily accessible areas such as above ceilings. It is therefore necessary to rely on a degree of sampling and also reasonable assumptions and judgments.

The report represents only the best judgment of the auditor involved in the preparation and is based, in part, on information provided by others, such as other staff members or contractors.

Note that, although the purpose is to place the fire risk in context, the approach to fire safety risk assessment is subjective and for guidance only.

All hazards and deficiencies identified in this fire safety risk assessment should be addressed by implementing all the recommendations contained in the action summary.

General Building Information

Premises Description and/or Other Relevant Information:

Blocks separated into two parts by barriers on common approach balconies. 1-20, 26-30, 36-40 and 21-25, 31-35, 41-45 each with own exit but no pass through facility. Main access core (entrance lobby, staircase, lift lobby and dry riser installation) shared with Pembroke Street block not included in this assessment as separately assessed as part of the 80-204 Pembroke Street fire risk assessment. Individual resident garages at basement floor level (ground level).

Brief Details of the Block Construction:

Purpose built general needs residential block. Reinforced concrete frame/floors cavity brickwork walls.

Number of Floors:	7	Total Number of Units:	45
Number of Emergency Exits:	1 per stairway (stairways not connected)	Number of Employees Present:	0+
Approximate Number of Residents:	120	Maximum Number of members of the Public at any one time:	40
Disabled Occupants:	Not Known		

Fire Loss Experience (if known):

Not known

Audit Details

Section	2. Identifying the Fire Hazards	
Sub-Section	2.1 Sources of Ignition	
Question	2.1.1 Naked flames	No
Question	2.1.2 Electrical sources	Low Risk
Question	2.1.3 Acts of nature eg lightning	Low Risk

Sub-Section	2.2 Sources of Fuel	
Question	2.2.1 Combustive materials	Low Risk

Sub-Section	2.3 Sources of Oxygen	
Question	2.3.1 Sources of oxygen other than naturally occurring?	None

Section	3. Identifying People at Risk	
Question	3.1 Are employees and/or visitors at risk from fire hazards?	Low Risk
Question	3.2 Are residents at risk from fire hazards?	Low Risk
Question	3.3 Are vulnerable persons at risk from the fire hazards?	Low Risk

Section	4. Evaluating the Fire Hazards	
Question	4.1 Do the premises have an effective smoking policy?	Yes
<i>"No Smoking" signage is displayed in the premises.</i>		
Question	4.2 Does electrical equipment or wiring appear to be free from damage or misuse?	Low Risk

<i>Electrical intake cupboards are routinely checked as part of the Estate Service Co-ordinators' inspection regime, which is documented. Estate/Caretaking Services will ensure doors remain adequately secured when not in use.</i>		
ACTION	Repair or replace door entry override system as appropriate to allow fire brigade access.	
Findings (ISSUE)	{REDACTED}	Action & Completion By 21/10/2021
Question	4.3 Have satisfactory measures been taken to reduce the risk of arson?	Low Risk
Question	4.4 Do the premises have any protection against acts such as lightning	Yes
Question	4.5 Are the common and landlord areas of the premises free from an accumulation of combustible materials, storage and/or waste?	Low Risk
<p><i>Small amount of waste/storage being left out in communal area.</i></p> <p><i>Islington Council operates a two tiered approach to managing communal areas dependent on the design layout. Where corridors are enclosed or substantially enclosed a zero tolerance approach will be adopted. Where blocks have an open corridor design a managed use policy will be in place, where items of limited combustibility such as door mats, plant pots etc. are generally permitted in line with the guidance note for fire prevention in communal areas. Regular inspections are carried out by Estate Service Co-ordinators or TMO staff to ensure this policy is being adhered to and that properties are kept free of an accumulation of combustible waste. A 'zero tolerance' policy will be introduced where residents are unable to adhere to a sensible managed use arrangement.</i></p>		
ACTION	Clear waste/storage/combustibles from common/Landlord areas and advise residents of the policy for waste disposal and take enforcement action where appropriate	
Findings (ISSUE)	{REDACTED}	Action & Completion By 21/10/2021
Question	4.6 Are wall, ceiling or floor coverings of a fire-resistant nature?	Yes
Question	4.7 Are holes in fire resistant partitions (service ducts, fire compartments or flues) within the premises adequately fire stopped?	Low Risk
<i>Evidence of remedial work addressing inadequate fire stopping within electrical intake cupboard on basement floor level.</i>		

Question	4.8 Is fire separation on the means of escape routes adequately maintained?	Yes
Question	4.9 Are there arrangements to ensure the safe evacuation of the premises where it is used for sleeping?	Low Risk
<p style="text-align: center;"><i>Security gates fitted within block to individual dwellings.</i></p> <p><i>Islington Council recognises the balance between safety and security, adopting an advisory approach to security gates/grills and warning residents of the dangers/potential delays to the fire and rescue authority. Where gates/grills hinder access/egress to more than one property they will be disabled and/or removed immediately. The Construction and Fire Safety Team (CFST) will write to residents with gates installed periodically to refresh this information. This will also be repeated through resident newsletters and web articles etc. periodically.</i></p>		
Question	4.10 Are evacuation arrangements for vulnerable people suitable/sufficient?	Low Risk
<p style="text-align: center;"><i>No vulnerable people formerly identified but there may be occupants with varying degrees of physical/mental disability, in line with the general population.</i></p>		
Question	4.11 Are the escape routes identified with effective signage to allow for all people to safely evacuate the premises in the event of an emergency?	Yes

Section	5. Means of Escape	
Question	5.1 Are the available escape routes and exit widths suitable and sufficient for the number of people within the premises?	Yes
Question	5.2 Are the available escape routes and widths suitable and sufficient for the physical layout of the premises?	Yes
Question	5.3 Are all pathways corridors and escape routes (internal and external) free from obstruction or other fire risks?	Low Risk
<p style="text-align: center;"><i>Small amounts of waste/storage being left out in communal area. See 4.5.</i></p>		
Question	5.4 Are escape routes likely to be compromised in early stages of fire? i.e unprotected staircase or inadequate ventilation	Previous Action O/S

2 Action(s) Still Outstanding

Action Ref: 0032231

Action Details:

Make alterations as appropriate to reinstate adequate permanent and/or openable ventilation in these areas.

Action Ref: 0035793

Action Details:

Make alterations as appropriate to reinstate adequate permanent and/or openable ventilation in these areas.

Question	5.5 Is the lighting adequate?	Low Risk
<p><i>Evidence of emergency lighting within lift lobbies. However, it was difficult to determine the extent of coverage as many units were not showing indicator lights.</i></p> <p><i>Islington Council will install emergency lighting in purpose built blocks of flats (2 storey+) in line with its planned upgrade and renewal/cyclical improvement programme/CIP. High rise blocks (10 storey+) and those with complex layouts will be completed as a priority, with each block being assessed during the planning stages of CIP works. Properties with a simultaneous evacuation strategy will also be considered a priority.</i></p>		
Question	5.6 Do all exits within the premises lead to a place of reasonable or total safety?	Yes
Question	5.7 Are dwelling front entrance doors (from random sample) of a suitably fire resisting construction for the type of property and the location?	Previous Action O/S

5 Action(s) Still Outstanding

Action Ref: 0020740

Action Details:

Replace any missing or defective letterbox installations.

Action Ref: 0032232

Action Details:

Inspect front entrance door to ensure it provides 30 minutes' fire resistance.

Action Ref: 0032233

Action Details:

Replace any missing or defective letterbox installations.

Action Ref: 0027414

Action Details:

Replace any missing or defective letterbox installations.

Action Ref: 0027415

Action Details:

Inspect front entrance door to ensure it provides 30 minutes' fire resistance.

Question	5.8 Are the dwelling front entrance doors (from random sample) fitted with fully functional self-closing devices?	No
<p><i>The majority of flat entrance doors have been replaced to comply with current standards, however, this block contains a significant number of leaseholder doors which have not been replaced.</i></p> <p><i>Islington Council has established a dedicated fire safety project team to survey all flat front entrance doors (and alternative means of escape doors where applicable) and carry out upgrade or replacement works where required, in line with recommendations made in the LGG's Fire Safety in Purpose Built Blocks of Flats guidance document. For tenanted properties, as a minimum upgrade works will include the installation of a self-closing device. Surveys of leasehold properties will also be carried out, with leaseholders able to opt-in to the upgrade programme. The survey/works programme will also include communal doors where applicable, to ensure means of escape routes are suitably protected.</i></p>		
Question	5.9 Are the fire doors within the common and landlord areas suitable and sufficient, and fitted where necessary, with intumescent strips and smoke seals?	Low Risk

Islington Council has established a dedicated fire safety project team to survey all flat front

entrance doors (and alternative means of escape doors where applicable) and carry out upgrade or replacement works where required, in line with recommendations made in the LGG's Fire Safety in Purpose Built Blocks of Flats guidance document. For tenanted properties, as a minimum upgrade works will include the installation of a self-closing device. Surveys of leasehold properties will also be carried out, with leaseholders able to opt-in to the upgrade programme. The survey/works programme will also include communal doors where applicable, to ensure means of escape routes are suitably protected.

ACTION	Inspect all riser cupboard doors, repair/adjust or replace the riser cupboard doors/frames, hinges & locks to ensure that the door/s can fully close into frame/s and are secured; and the missing hinges, locks etc. are replaced as appropriate to prevent unwanted access and storage.	
Findings (ISSUE)	{REDACTED}	Action & Completion By 21/10/2021
ACTION	Intumescent strips & smoke seals should be installed on riser cupboard doors.	
Findings (ISSUE)	Ground floor inner fire door to electrical intake room (Pembroke Street end of block, shared stairway) Intumescent strip at bottom of door missing.	Action & Completion By 21/10/2021
Question	5.10 Are self-closing devices provided appropriately on fire doors within the common and landlord areas? If so, are they in working order?	Low Risk
ACTION	Repair/replace/adjust self-closing mechanism on fire doors to ensure they close effectively.	
Findings (ISSUE)	{REDACTED}	Action & Completion By 21/10/2021
Question	5.11 Are the internal fire doors indicated with the appropriate signage	Yes
Question	5.12 Do the doors used for means of escape from the premises open in direction of travel where necessary?	Yes
Question	5.13 Are doors used for means of escape from the premises provided with suitable fastenings that can be easily and immediately opened without the use of a key?	Yes
<i>Entry doors are incorporated into routine Estate Service Co-ordinators' inspections, with any repair issues raised with Estate Maintenance Team/Housing Repairs Service.</i>		
Question	5.14 Are the floor surfaces on the escape route (internal and external) free from trip/slip hazards?	Yes

Question	5.15 Are Fire Service facilities and access to the premises suitable and sufficient?	Low Risk
ACTION	Prominently display at/within main entrance area a premises information box (PIB) containing layout drawings with details of high risk areas; location of emergency cut off valves/switches and room usage for Fire Service use in an emergency. Including location details of known vulnerable residents (EAR List).	
Findings (ISSUE)	Premises information box should be provided in accordance with information supplied in the London Fire Brigade's fire safety guidance note GN70	Action & Completion By 21/04/2022
Question	5.16 Are floor level indicators present and legible?	Yes
Question	5.17 Do Fire Services facilities such as dry/wet risers, door entry/lift overrides appear to be free from damage and vandalism?	Yes
Question	5.18 Are Fire Service facilities and controls for the premises subjected to a suitable system of maintenance and/or repair?	Yes
<p><i>DRM and WRM are inspected, maintained and tested in accordance with relevant British Standard by contractors working on behalf of Housing Property Services. Inspection/testing records are maintained by the Cyclical Testing Team.</i></p> <p><i>Testing of LFB access switches is incorporated into routine Quality Assurance (QAO) inspections, with any repair issues raised with Estate Maintenance Officer Team/Housing Repairs Service.</i></p> <p><i>The lift overrides are tested on a monthly basis as part of the PPM maintenance visit carried out by the Lift Contractor.</i></p>		

Section	6. Detection and Warning	
Question	6.1 Do the dwellings (from random sample) appear to have suitable hard wired smoke/heat detection installed?	Previous Action O/S
<p><i>1 Action(s) Still Outstanding</i></p> <p><i>Action Ref: 0035783</i></p>		

Action Details:

Determine if the existing provision of detection installed is suitable for the current layout and upgrade if required.

Question	6.2 Are methods of detection and warning within the premises considered suitable and sufficient?	Yes
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Section	7. Emergency Plans	
Question	7.1 Based upon the overall risk of fire, evaluation of fire hazards and means of escape, is the policy of "Stay put, unless affected by smoke or fire" considered adequate for the dwellings within these premises?	Yes
Question	7.2 Based upon the overall risk of fire, evaluation of fire hazards and means of escape, is the policy of "Full Evacuation" considered adequate for the dwellings within these premises?	N/A
Question	7.3 Have emergency plans been communicated to residents and other relevant people	Yes

Fire action notice displayed in entrance lobby to block.

The majority of purpose built blocks of flats operate on the principle that residents should 'stay put, unless directly affected by smoke, heat or fire'. This is communicated to residents through the tenant sign-up pack, regular newsletter articles and the Islington Council website, which also links to the LFB's 'know the plan' website. Caretakers are informed through periodic training.

Section	8. Further Surveys and Investigation	
Question	8.1 Are there any serious or suspected structural deficiencies which could lead to spread of fire beyond the dwelling of origin, warranting further investigation such as a Type 2, 3 or 4 survey?	No
Question	8.2 Are there any un-accessed areas or known voids that warrant further investigation to confirm adequate fire safety measures are in place?	Previous Action O/S

2 Action(s) Still Outstanding

Action Ref: 0032224

Action Details:

When the opportunity arises, inspect un-accessed area/s to ensure there is no fire risk, storage or other fire safety issues.

Action Ref: 0035784

Action Details:

When the opportunity arises, inspect un-accessed area/s to ensure there is no fire risk, storage or other fire safety issues.

Question	8.3 Are the external escape staircases and gangways for the premises subjected to a suitable system of periodic inspection, maintenance and repair?	Low Risk
<i>Estate Service Co-ordinators' inspections include all external staircases, gangways and other such areas associated with a particular block. Defects are raised via Estate Maintenance Team/Housing Repairs Service and monitored to completion through the inspection process.</i>		
Question	8.4 Are there other types of occupancy forming part of/or within the block (shops, offices, nurseries etc)?	No
Question	8.5 Are there any other issues which may have an impact on the fire safety of the premises?	No
Question	8.6 Are the external surfaces of the building likely to promote fire spread?	No

Section	9. Overall Assessment of Fire Risk	
Question	9.1 Evaluation of overall fire hazard	Normal
Question	9.2 Evaluation of overall consequences for life safety	Slight Harm
Question	9.3 Overall evaluation of fire risk	Tolerable
Question	9.4 The most appropriate fire strategy for this building is	Stay-put
<i>Stay put unless directly affected by fire, heat, smoke or asked to leave by the Fire Service.</i>		

Question	9.5 Height of Building	Medium Rise (6-9 Storey) 21/04/2022
Question	9.6 Next FRA Due	

Audit Details

Section	4. Evaluating the Fire Hazards
Action Ref	0039971
Question	4.2 Does electrical equipment or wiring appear to be free from damage or misuse?
Action Required	Repair or replace door entry override system as appropriate to allow fire brigade access.
Action Notes	{REDACTED}
Due Date	21/10/2021
Responsible	Estate Maintenance Team
Status	OPEN
Action Ref	0039972
Question	4.5 Are the common and landlord areas of the premises free from an accumulation of combustible materials, storage and/or waste?
Action Required	Clear waste/storage/combustibles from common/Landlord areas and advise residents of the policy for waste disposal and take enforcement action where appropriate
Action Notes	{REDACTED}
Due Date	21/10/2021
Responsible	Area Housing Office - Tenancy Management
Status	COMPLETE
Section	5. Means of Escape
Action Ref	0039973
Question	5.10 Are self-closing devices provided appropriately on fire doors within the common and landlord areas? If so, are they in working order?
Action Required	Repair/replace/adjust self-closing mechanism on fire doors to ensure they

	close effectively.
Action Notes	{REDACTED}
Due Date	21/10/2021
Responsible	Estate Maintenance Team
Status	OPEN
Action Ref	0039974
Question	5.9 Are the fire doors within the common and landlord areas suitable and sufficient, and fitted where necessary, with intumescent strips and smoke seals?
Action Required	Inspect all riser cupboard doors, repair/adjust or replace the riser cupboard doors/frames, hinges & locks to ensure that the door/s can fully close into frame/s and are secured; and the missing hinges, locks etc. are replaced as appropriate to prevent unwanted access and storage.
Action Notes	{REDACTED}
Due Date	21/10/2021
Responsible	Estate Maintenance Team
Status	OPEN
Action Ref	0039975
Question	5.9 Are the fire doors within the common and landlord areas suitable and sufficient, and fitted where necessary, with intumescent strips and smoke seals?
Action Required	Intumescent strips & smoke seals should be installed on riser cupboard doors.
Action Notes	Ground floor inner fire door to electrical intake room (Pembroke Street end of block, shared stairway) Intumescent strip at bottom of door missing.
Due Date	21/10/2021
Responsible	Estate Maintenance Team
Status	OPEN

Action Ref	0039976
Question	5.15 Are Fire Service facilities and access to the premises suitable and sufficient?
Action Required	Prominently display at/within main entrance area a premises information box (PIB) containing layout drawings with details of high risk areas; location of emergency cut off valves/switches and room usage for Fire Service use in an emergency. Including location details of known vulnerable residents (EAR List).
Action Notes	Premises information box should be provided in accordance with information supplied in the London Fire Brigade's fire safety guidance note GN70
Due Date	21/04/2022
Responsible	Estate Maintenance Team
Status	OPEN

Previous O/S Actions (as of report generation date)

Action Ref: 0032231 - Make alterations as appropriate to reinstate adequate permanent and/or openable ventilation in these areas.

Action Ref: 0035793 - Make alterations as appropriate to reinstate adequate permanent and/or openable ventilation in these areas.

Action Ref: 0020740 - Replace any missing or defective letterbox installations.

Action Ref: 0032232 - Inspect front entrance door to ensure it provides 30 minutes' fire resistance.

Action Ref: 0032233 - Replace any missing or defective letterbox installations.

Action Ref: 0027414 - Replace any missing or defective letterbox installations.

Action Ref: 0027415 - Inspect front entrance door to ensure it provides 30 minutes' fire resistance.

Action Ref: 0035783 - Determine if the existing provision of detection installed is suitable for the current layout and upgrade if required.

Action Ref: 0032224 - When the opportunity arises, inspect un-accessed area/s to ensure there is no fire risk, storage or other fire safety issues.

Action Ref: 0035784 - When the opportunity arises, inspect un-accessed area/s to ensure there is no fire risk, storage or other fire safety issues.