

FRA Purpose Built Blocks

Responsible Person:	Islington Council
Auditor:	{REDACTED}
Location:	1-18 Packerham House, 4 New Orleans Walk, London N19 3SY
Area Housing Office:	PURPOSE-BUILT BLOCKS - HOLLAND WALK
Date of Audit	02/03/2020
Suggested Review	



Overall Assessment of Fire Risk

Hazard from Fire:	Normal
Consequences Life:	Slight Harm
Overall Risk from Fire:	Tolerable

PRIVATE

THIS DOCUMENT IS UNCONTROLLED WHEN PRINTED

Introduction

This report has been completed in compliance with Article 9 of the Regulatory Reform (Fire Safety) Order 2005.

The purpose of this report is to provide an assessment of the risk to life from fire, and where appropriate, to make recommendations to ensure compliance with fire safety legislation.

The assessment was completed on the situation observed while at the premises and on information provided, either verbally or in writing.

The assessment does not involve destructive exposure, and it is not always possible to see in all rooms and areas, not inspect less readily accessible areas such as above ceilings. It is therefore necessary to rely on a degree of sampling and also reasonable assumptions and judgments.

The report represents only the best judgment of the auditor involved in the preparation and is based, in part, on information provided by others, such as other staff members or contractors.

Note that, although the purpose is to place the fire risk in context, the approach to fire safety risk assessment is subjective and for guidance only.

All hazards and deficiencies identified in this fire safety risk assessment should be addressed by implementing all the recommendations contained in the action summary.

General Building Information

Premises Description and/or Other Relevant Information:

Brief Details of the Block Construction:

5 Storey brick and concrete construction. Flat Roof. Open aired stairs & balconies.

Number of Floors:	5 including ground	Total Number of Units:	18
Number of Emergency Exits:	2	Number of Employees Present:	0+
Approximate Number of Residents:	44	Maximum Number of members of the Public at any one time:	15
Disabled Occupants:	Not Known		

Fire Loss Experience (if known):

Not Known.

Audit Details

Section	2. Identifying the Fire Hazards	
Sub-Section	2.1 Sources of Ignition	
Question	2.1.1 Naked flames	No
Question	2.1.2 Electrical sources	Low Risk
Question	2.1.3 Acts of nature eg lightning	Low Risk

Sub-Section	2.2 Sources of Fuel	
Question	2.2.1 Combustive materials	Low Risk

Sub-Section	2.3 Sources of Oxygen	
Question	2.3.1 Sources of oxygen other than naturally occurring?	None

Section	3. Identifying People at Risk	
Question	3.1 Are employees and/or visitors at risk from fire hazards?	Low Risk
Question	3.2 Are residents at risk from fire hazards?	Low Risk
Question	3.3 Are vulnerable persons at risk from the fire hazards?	Low Risk

Section	4. Evaluating the Fire Hazards	
Question	4.1 Do the premises have an effective smoking policy?	Low Risk
<i>Standard Islington Council "No Smoking" signage is displayed in the premises.</i>		
Question	4.2 Does electrical equipment or wiring appear to be free from damage or misuse?	Low Risk

Electrical intake cupboards are routinely checked as part of the Quality Assurance Officer (QAO) inspection regime, which is documented. Estate/Caretaking Services will ensure doors remain adequately secured when not in use.

Question	4.3 Have satisfactory measures been taken to reduce the risk of arson?	Low Risk
<i>CCTV on estate.</i>		
ACTION	Secure doors, cupboards, risers etc to prevent unauthorised access.	
Findings (ISSUE)	Replace defective padlock on gate offering security to ground floor electrical intake cupboard.	Action & Completion By 04/03/2021
Question	4.4 Do the premises have any protection against acts such as lightning	Yes
<i>Lightening protection evident on building.</i>		
Question	4.5 Are the common and landlord areas of the premises free from an accumulation of combustible materials, storage and/or waste?	Medium Risk
<i>Islington Council operates a managed use policy, where items of limited combustibility such as door mats, plant pots etc. are generally permitted. Regular inspections are carried out by Quality Assurance Officers (QAO's) to ensure this policy is being adhered to and that properties are kept free of an accumulation of combustible waste. A 'zero tolerance' policy will be introduced where residents are unable to adhere to a sensible managed use arrangement.</i>		
ACTION	Clear waste/storage/combustibles from common/Landlord areas and advise residents of the policy for waste disposal and take enforcement action where appropriate.	
Findings (ISSUE)	{REDACTED}	Action & Completion By 04/09/2020
Question	4.6 Are wall, ceiling or floor coverings of a fire-resistant nature?	Medium Risk
ACTION	Remove combustible floor covering.	
Findings (ISSUE)	{REDACTED}	Action & Completion By 04/09/2020
Question	4.7 Are holes in fire resistant partitions (service ducts, fire compartments or flues) within the premises adequately fire stopped?	Low Risk
Question	4.8 Is fire separation on the means of escape routes adequately maintained?	Low Risk

Question	4.9 Are there arrangements to ensure the safe evacuation of the premises where it is used for sleeping?	Low Risk
<p><i>Islington Council recognises the balance between safety and security, adopting an advisory approach to security gates/grills and warning residents of the dangers/potential delays to the fire and rescue authority. Where gates/grills hinder access/egress to more than one property they will be disabled and/or removed immediately. The Construction and Fire Safety Team (CFST) will write to residents with gates installed periodically to refresh this information. This will also be repeated through resident newsletters and web articles etc. periodically.</i></p>		
Question	4.10 Are evacuation arrangements for vulnerable people suitable/sufficient?	Low Risk
<p><i>No vulnerable people formerly identified but there may be occupants with varying degrees of physical/mental disability, in line with the general population.</i></p>		
Question	4.11 Are the escape routes identified with effective signage to allow for all people to safely evacuate the premises in the event of an emergency?	Low Risk
<p><i>Simple low-rise exit routes.</i></p>		

Section	5. Means of Escape	
Question	5.1 Are the available escape routes and exit widths suitable and sufficient for the number of people within the premises?	Yes
Question	5.2 Are the available escape routes and widths suitable and sufficient for the physical layout of the premises?	Yes
Question	5.3 Are all pathways corridors and escape routes (internal and external) free from obstruction or other fire risks?	Low Risk
<p><i>See 4.5.</i></p>		
Question	5.4 Are escape routes likely to be compromised in early stages of fire? i.e unprotected staircase or inadequate ventilation	Low Risk
Question	5.5 Is the lighting adequate?	Low Risk
<p><i>No emergency lighting on means of escape.</i></p>		

Islington Council will install emergency lighting in purpose built blocks of flats (2 storey+) in line with its planned upgrade and renewal/cyclical improvement programme/CIP. High rise blocks (10 storey+) and those with complex layouts will be completed as a priority, with each block being assessed during the planning stages of CIP works. Properties with a simultaneous evacuation strategy will also be considered a priority.

Question	5.6 Do all exits within the premises lead to a place of reasonable or total safety?	Yes
Question	5.7 Are dwelling front entrance doors (from random sample) of a suitably fire resisting construction for the type of property and the location?	No

Most glazing within and above front entrance doors does not appear to be fire resisting.

Islington Council has established a dedicated fire safety project team to survey all flat front entrance doors (and alternative means of escape doors where applicable) and carry out upgrade or replacement works where required, in line with recommendations made in the LGG's Fire Safety in Purpose Built Blocks of Flats guidance document. For tenanted properties, as a minimum upgrade works will include the installation of a self-closing device. Surveys of leasehold properties will also be carried out, with leaseholders able to opt-in to the upgrade programme. The survey/works programme will also include communal doors where applicable, to ensure means of escape routes are suitably protected.

ACTION	Repair cracked or damaged fire resisting glazing within door.	
---------------	--	--

Findings (ISSUE)	{REDACTED}	Action & Completion By 04/09/2020
-------------------------	-------------------	--

Question	5.8 Are the dwelling front entrance doors (from random sample) fitted with fully functional self-closing devices?	No
----------	---	-----------

Islington Council has established a dedicated fire safety project team to survey all flat front entrance doors (and alternative means of escape doors where applicable) and carry out upgrade or replacement works where required, in line with recommendations made in the LGG's Fire Safety in Purpose Built Blocks of Flats guidance document. For tenanted properties, as a minimum upgrade works will include the installation of a self-closing device. Surveys of leasehold properties will also be carried out, with leaseholders able to opt-in to the upgrade programme. The survey/works programme will also include communal doors where applicable, to ensure means of escape routes are suitably protected.

Question	5.9 Are the fire doors within the common and landlord areas suitable and sufficient, and fitted where necessary, with intumescent strips and smoke seals?	Low Risk
----------	---	-----------------

Islington Council has established a dedicated fire safety project team to survey all flat front

<p><i>entrance doors (and alternative means of escape doors where applicable) and carry out upgrade or replacement works where required, in line with recommendations made in the LGG's Fire Safety in Purpose Built Blocks of Flats guidance document. For tenanted properties, as a minimum upgrade works will include the installation of a self-closing device. Surveys of leasehold properties will also be carried out, with leaseholders able to opt-in to the upgrade programme. The survey/works programme will also include communal doors where applicable, to ensure means of escape routes are suitably protected.</i></p>		
Question	5.10 Are self-closing devices provided appropriately on fire doors within the common and landlord areas? If so, are they in working order?	N/A
Question	5.11 Are the internal fire doors indicated with the appropriate signage	Low Risk
Question	5.12 Do the doors used for means of escape from the premises open in direction of travel where necessary?	Yes
Question	5.13 Are doors used for means of escape from the premises provided with suitable fastenings that can be easily and immediately opened without the use of a key?	Medium Risk
ACTION	Investigate means of escape from top floor.	
Findings (ISSUE)	Exit by the secondary means of escape from the maisonette on the top floor is not possible without the use of an FB key to the gate on the stairway. Investigate to see if this has been considered acceptable due to the installation of automatic fire detection or layout within the maisonette.	Action & Completion By 04/09/2020
Question	5.14 Are the floor surfaces on the escape route (internal and external) free from trip/slip hazards?	Low Risk
Question	5.15 Are Fire Service facilities and access to the premises suitable and sufficient?	Yes
Question	5.16 Are floor level indicators present and legible?	Low Risk
ACTION	Add floor level signage within lift lobby at all floor levels.	
Findings (ISSUE)	The current signage is misleading and confusing. Level indicators should be on all floors within the stairway, including floors which do not provide access into the building. Both stairways should indicate the same floor number for a given level, even when the slope of the ground means the stairways start at different levels.	Action & Completion By 04/03/2021
Question	5.17 Do Fire Services facilities such as dry/wet risers, door entry/lift overrides appear to be free from damage and vandalism?	N/A

Question	5.18 Are Fire Service facilities and controls for the premises subjected to a suitable system of maintenance and/or repair?	N/A
----------	---	-----

Section	6. Detection and Warning	
Question	6.1 Do the dwellings (from random sample) appear to have suitable hard wired smoke/heat detection installed?	Low Risk
<p><i>Mains powered smoke/heat detection (to LD2 standard) was installed extensively to tenanted properties as part of the Decent Homes programme between 2004 & 2010. Since the conclusion of the Decent Homes programme, mains powered smoke/heat detection (LD2) is now installed as part of void property process and the cyclical (5 yearly), domestic electrical inspection/testing regime where it is not already provided. It is likely the majority of leasehold properties will not benefit from mains powered detection systems, although some grade F systems (battery operated) are likely to exist.</i></p>		
ACTION	Determine if the existing provision of detection installed is suitable for the current layout and upgrade if required.	
Findings (ISSUE)	This block contains maisonettes. Inspect internally to determine if original fire safety measures are still in place/available and adequate means of escape/warning are provided for the layout of the dwelling.	Action & Completion By 04/03/2021
Question	6.2 Are methods of detection and warning within the premises considered suitable and sufficient?	Yes

Section	7. Emergency Plans	
Question	7.1 Based upon the overall risk of fire, evaluation of fire hazards and means of escape, is the policy of "Stay put, unless affected by smoke or fire" considered adequate for the dwellings within these premises?	Yes
Question	7.2 Based upon the overall risk of fire, evaluation of fire hazards and means of escape, is the policy of "Full Evacuation" considered adequate for the dwellings within these premises?	N/A
Question	7.3 Have emergency plans been communicated to residents and other relevant people	Yes

Fire action notice displayed in entrance lobby to block.

The majority of purpose built blocks of flats operate on the principle that residents should 'stay put, unless directly affected by smoke, heat or fire'. This is communicated to residents through the tenant sign-up pack, regular newsletter articles and the Islington Council website, which also links to the LFB's 'know the plan' website. Caretakers are informed through periodic training.

Section	8. Further Surveys and Investigation	
Question	8.1 Are there any serious or suspected structural deficiencies which could lead to spread of fire beyond the dwelling of origin, warranting further investigation such as a Type 2, 3 or 4 survey?	No
Question	8.2 Are there any un-accessed areas or known voids that warrant further investigation to confirm adequate fire safety measures are in place?	Low Risk
ACTION	When the opportunity arises, inspect the roof areas to ensure there is no fire risk/storage etc.	
Findings (ISSUE)	Roof not accessed.	Action & Completion By 04/03/2021
Question	8.3 Are the external escape staircases and gangways for the premises subjected to a suitable system of periodic inspection, maintenance and repair?	Low Risk
<p><i>Routine Quality Assurance Officer (QAO) inspections include all external staircases, gangways and other such areas associated with a particular block. Defects are raised via Estate Maintenance Team/Housing Repairs Service and monitored to completion through the inspection process.</i></p>		
Question	8.4 Are there other types of occupancy forming part of/or within the block (shops, offices, nurseries etc)?	No
Question	8.5 Are there any other issues which may have an impact on the fire safety of the premises?	No
Question	8.6 Are the external surfaces of the building likely to promote fire spread?	Low Risk
ACTION	Inspect building exterior to determine combustibility of materials used.	
Findings (ISSUE)	The building exterior consists of infill panels below windows adjacent to flat entrance doors. Consideration should be given to testing the panels	Action & Completion By 04/03/2021

	to ensure they do not promote the spread of flame across their surface, they offer adequate fire separation to the means of escape and are suitable for the height of the building.	
--	---	--

Section	9. Overall Assessment of Fire Risk	
Question	9.1 Evaluation of overall fire hazard	Normal Slight Harm Tolerable Stay-put
Question	9.2 Evaluation of overall consequences for life safety	
Question	9.3 Overall evaluation of fire risk	
Question	9.4 The most appropriate fire strategy for this building is	
<i>Stay put unless directly affected by fire, heat, smoke or asked to leave by the Fire Service.</i>		
Question	9.5 Height of Building	N/A
Question	9.6 Next FRA Due	N/A

Audit Details

Section	4. Evaluating the Fire Hazards
Action Ref	0035470
Question	4.6 Are wall, ceiling or floor coverings of a fire-resistant nature?
Action Required	Remove combustible floor covering.
Action Notes	{REDACTED}
Due Date	04/09/2020
Responsible	Area Housing Office - Tenancy Management
Status	COMPLETE
Action Ref	0035472
Question	4.3 Have satisfactory measures been taken to reduce the risk of arson?
Action Required	Secure doors, cupboards, risers etc to prevent unauthorised access.
Action Notes	Replace defective padlock on gate offering security to ground floor electrical intake cupboard.
Due Date	04/03/2021
Responsible	Area Housing Office - Estate Services
Status	COMPLETE
Action Ref	0035473
Question	4.5 Are the common and landlord areas of the premises free from an accumulation of combustible materials, storage and/or waste?
Action Required	Clear waste/storage/combustibles from common/Landlord areas and advise residents of the policy for waste disposal and take enforcement action where appropriate.
Action Notes	{REDACTED}
Due Date	04/09/2020

Responsible	Area Housing Office - Tenancy Management
Status	OPEN
Section	5. Means of Escape
Action Ref	0035468
Question	5.16 Are floor level indicators present and legible?
Action Required	Add floor level signage within lift lobby at all floor levels.
Action Notes	The current signage is misleading and confusing. Level indicators should be on all floors within the stairway, including floors which do not provide access into the building. Both stairways should indicate the same floor number for a given level, even when the slope of the ground means the stairways start at different levels.
Due Date	04/03/2021
Responsible	Area Housing Office - Estate Services
Status	COMPLETE
Action Ref	0035469
Question	5.13 Are doors used for means of escape from the premises provided with suitable fastenings that can be easily and immediately opened without the use of a key?
Action Required	Investigate means of escape from top floor.
Action Notes	Exit by the secondary means of escape from the maisonette on the top floor is not possible without the use of an FB key to the gate on the stairway. Investigate to see if this has been considered acceptable due to the installation of automatic fire detection or layout within the maisonette.
Due Date	04/09/2020
Responsible	CIP / Fire Safety Works Team
Status	OPEN
Action Ref	0035471

Question	5.7 Are dwelling front entrance doors (from random sample) of a suitably fire resisting construction for the type of property and the location?
Action Required	Repair cracked or damaged fire resisting glazing within door.
Action Notes	{REDACTED}
Due Date	04/09/2020
Responsible	Area Housing Office - Tenancy Management
Status	COMPLETE
Section	6. Detection and Warning
Action Ref	0035467
Question	6.1 Do the dwellings (from random sample) appear to have suitable hard wired smoke/heat detection installed?
Action Required	Determine if the existing provision of detection installed is suitable for the current layout and upgrade if required.
Action Notes	This block contains maisonettes. Inspect internally to determine if original fire safety measures are still in place/available and adequate means of escape/warning are provided for the layout of the dwelling.
Due Date	04/03/2021
Responsible	CIP / Fire Safety Works Team
Status	OPEN
Section	8. Further Surveys and Investigation
Action Ref	0035474
Question	8.2 Are there any un-accessed areas or known voids that warrant further investigation to confirm adequate fire safety measures are in place?
Action Required	When the opportunity arises, inspect the roof areas to ensure there is no fire risk/storage etc.
Action Notes	Roof not accessed.
Due Date	04/03/2021

Responsible	CIP / Fire Safety Works Team
Status	OPEN
Action Ref	0035475
Question	8.6 Are the external surfaces of the building likely to promote fire spread?
Action Required	Inspect building exterior to determine combustibility of materials used.
Action Notes	The building exterior consists of infill panels below windows adjacent to flat entrance doors. Consideration should be given to testing the panels to ensure they do not promote the spread of flame across their surface, they offer adequate fire separation to the means of escape and are suitable for the height of the building.
Due Date	04/03/2021
Responsible	CIP / Fire Safety Works Team
Status	OPEN

Previous O/S Actions (as of report generation date)

None